

9 Uniform Presentation Framework

9.1 Context

This chapter contains detailed financial statements for the Queensland Public Sector prepared under the Uniform Presentation Framework (UPF) of reporting as required under the Australian Loan Council arrangements.

The UPF was reviewed following the release in October 2007 of the Australian Accounting Standards Board's (AASB) accounting standard, AASB 1049 *Whole of Government and General Government Sector Financial Reporting*. The standard aims to harmonise Government Finance Statistics (GFS) and Generally Accepted Accounting Principles (GAAP) with the objective of improving the clarity and transparency of government financial statements.

In addition, the chapter provides:

- a reconciliation of the General Government Sector net operating balance to the accounting operating result
- a time series for the General Government Sector using the revised UPF
- details of General Government Sector grant revenue and expenses
- details of General Government Sector dividend and income tax equivalent income
- data on General Government Sector expenses and purchases of non-financial assets by function
- details of taxation revenue collected by the General Government Sector
- details of contingent liabilities
- background information on the revised UPF and disclosure differences arising from it, including the conceptual basis, sector definitions and a list of reporting entities.

9.2 Uniform Presentation Framework financial information

The tables on the following pages present operating statements, balance sheets and cash flow statements prepared on a harmonised basis for the General Government, Public Non-financial Corporations (PNFC) and Non-financial Public Sectors.

Under the UPF requirements, budgeted financial information for the Public Financial Corporations sector is not included.

Table 9.1 General Government Sector Operating Statement¹

	2016-17	2017-18	2017-18	2018-19	2019-20	2020-21	2021-22
	Outcome	Budget	Est.Act.	Budget	Projection	Projection	Projection
	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million
Revenue from Transactions							
Taxation revenue	12,919	13,298	13,284	14,155	15,184	15,951	16,722
Grants revenue	27,383	27,631	28,481	27,701	28,156	29,062	30,387
Sales of goods and services	5,642	6,067	5,861	5,731	5,947	6,074	6,306
Interest income	2,336	2,330	2,323	2,201	2,078	1,861	1,855
Dividend and income tax equivalent income	2,690	2,057	2,686	2,217	2,075	1,910	1,787
Other revenue	5,222	4,487	5,623	5,733	5,395	5,083	5,212
Total Revenue from Transactions	56,194	55,869	58,259	57,738	58,835	59,939	62,269
<i>Less</i>	Expenses from Transactions						
Employee expenses	21,258	22,420	22,838	23,807	24,645	25,541	26,466
Superannuation expenses							
Superannuation interest cost	514	600	665	667	717	774	778
Other superannuation expenses	2,661	2,753	2,819	2,887	2,933	2,957	3,001
Other operating expenses	15,582	17,037	17,382	15,774	15,119	15,291	15,745
Depreciation and amortisation	3,068	3,093	3,330	3,429	3,543	3,650	3,776
Other interest expenses	1,722	1,706	1,616	1,474	1,643	1,691	1,794
Grants expenses	8,568	8,114	8,096	9,552	10,075	9,926	10,019
Total Expenses from Transactions	53,373	55,723	56,747	57,590	58,675	59,829	61,579
<i>Equals</i>	Net Operating Balance	2,821	146	1,512	148	160	690
<i>Plus</i>	Other economic flows - included in operating result	381	(75)	(91)	85	202	398
<i>Equals</i>	Operating Result	3,202	71	1,421	233	593	1,088
<i>Plus</i>	Other economic flows - other movements in equity	(176)	3,785	3,329	2,717	1,733	1,326
<i>Equals</i>	Comprehensive Result - Total Change In Net Worth	3,027	3,856	4,750	2,950	2,326	2,414
KEY FISCAL AGGREGATES							
	Net Operating Balance	2,821	146	1,512	148	160	690
<i>Less</i>	Net Acquisition of Non-financial Assets						
	Purchases of non-financial assets	4,634	5,123	4,905	5,927	7,557	7,396
<i>Less</i>	Sales of non-financial assets	389	392	227	345	373	165
<i>Less</i>	Depreciation	3,068	3,093	3,330	3,429	3,543	3,776
<i>Plus</i>	Change in inventories	5	73	32	(4)	(67)	(74)
<i>Plus</i>	Other movements in non-financial assets	1,103	797	735	1,032	467	180
<i>Equals</i>	Total Net Acquisition of Non-financial Assets	2,285	2,508	2,115	3,181	4,042	3,326
<i>Equals</i>	Fiscal Balance	536	(2,363)	(604)	(3,033)	(3,881)	(2,636)
Note:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							

Table 9.2 Public Non-financial Corporations Sector Operating Statement¹

	2016-17	2017-18	2017-18	2018-19	2019-20	2020-21	2021-22
	Outcome	Budget	Est.Act.	Budget	Projection	Projection	Projection
	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million
Revenue from Transactions							
Grants revenue	1,491	647	610	632	640	636	659
Sales of goods and services	12,712	10,950	12,141	11,718	11,627	11,944	12,131
Interest income	45	37	63	52	50	58	59
Dividend and income tax equivalent income	15	14	13	13	13	13	13
Other revenue	381	300	477	318	298	250	259
Total Revenue from Transactions	14,644	11,948	13,303	12,733	12,628	12,900	13,121
<i>Less</i>	Expenses from Transactions						
Employee expenses	1,654	1,925	1,909	1,981	2,030	2,034	2,077
Superannuation expenses							
Superannuation interest cost	(4)	..	..	..	..	..	..
Other superannuation expenses	241	155	151	164	169	173	177
Other operating expenses	4,286	3,388	4,275	4,032	3,784	3,996	4,102
Depreciation and amortisation	2,382	2,575	2,470	2,618	2,708	2,749	2,828
Other interest expenses	2,030	1,952	1,881	1,908	1,988	2,078	2,155
Grants expenses	791	21	27	22	22	23	23
Other property expenses	849	578	773	637	632	571	506
Total Expenses from Transactions	12,229	10,594	11,486	11,361	11,332	11,625	11,866
<i>Equals</i>	Net Operating Balance	2,415	1,354	1,817	1,372	1,296	1,255
<i>Plus</i>	Other economic flows - included in operating result	(176)	57	(58)	(29)	(52)	(289)
<i>Equals</i>	Operating Result	2,239	1,412	1,759	1,343	1,244	966
<i>Plus</i>	Other economic flows - other movements in equity	(1,572)	60	(1,120)	(532)	(905)	(1,076)
<i>Equals</i>	Comprehensive Result - Total Change In Net Worth	666	1,472	639	810	338	(110)
KEY FISCAL AGGREGATES							
	Net Operating Balance	2,415	1,354	1,817	1,372	1,296	1,255
<i>Less</i>	Net Acquisition of Non-financial Assets						
	Purchases of non-financial assets	2,708	2,866	2,751	3,130	3,229	3,126
<i>Less</i>	Sales of non-financial assets	71	46	46	11	8	6
<i>Less</i>	Depreciation	2,382	2,575	2,470	2,618	2,708	2,828
<i>Plus</i>	Change in inventories	4	3	(44)	35	(0)	4
<i>Plus</i>	Other movements in non-financial assets	68	68	73	68	69	71
<i>Equals</i>	Total Net Acquisition of Non-financial Assets	327	316	263	604	582	343
<i>Equals</i>	Fiscal Balance	2,088	1,038	1,554	767	713	913
Note:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							

Table 9.3 Non-financial Public Sector Operating Statement¹

	2016-17	2017-18	2017-18	2018-19	2019-20	2020-21	2021-22
	Outcome	Budget	Est.Act.	Budget	Projection	Projection	Projection
	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million
Revenue from Transactions							
Taxation revenue	12,685	13,062	13,040	13,892	14,902	15,645	16,394
Grants revenue	27,415	27,722	28,519	27,788	28,244	29,151	30,477
Sales of goods and services	16,545	15,025	16,082	15,353	15,433	15,778	16,128
Interest income	2,381	2,367	2,342	2,219	2,099	1,893	1,887
Dividend and income tax equivalent income	215	103	109	164	139	170	193
Other revenue	5,598	4,786	6,098	6,051	5,693	5,333	5,471
Total Revenue from Transactions	64,840	63,066	66,192	65,467	66,510	67,970	70,550
<i>Less</i>	Expenses from Transactions						
Employee expenses	22,809	24,249	24,655	25,688	26,571	27,469	28,434
Superannuation expenses							
Superannuation interest cost	510	600	665	667	717	774	778
Other superannuation expenses	2,902	2,908	2,970	3,051	3,102	3,129	3,178
Other operating expenses	18,042	18,428	19,728	17,703	16,755	17,040	17,530
Depreciation and amortisation	5,450	5,668	5,800	6,047	6,251	6,399	6,604
Other interest expenses	3,637	3,530	3,313	3,198	3,437	3,558	3,717
Grants expenses	7,900	7,579	7,550	9,029	9,545	9,402	9,473
Total Expenses from Transactions	61,251	62,961	64,682	65,383	66,377	67,772	69,713
<i>Equals</i>	Net Operating Balance	3,589	105	1,510	84	133	837
<i>Plus</i>	Other economic flows - included in operating result	45	(37)	(199)	(54)	(39)	(401)
<i>Equals</i>	Operating Result	3,634	67	1,311	31	93	436
<i>Plus</i>	Other economic flows - other movements in equity	(608)	3,789	3,439	2,920	2,335	1,979
<i>Equals</i>	Comprehensive Result - Total Change In Net Worth	3,027	3,856	4,750	2,950	3,139	2,414
KEY FISCAL AGGREGATES							
	Net Operating Balance	3,589	105	1,510	84	133	837
<i>Less</i>	Net Acquisition of Non-financial Assets						
Purchases of non-financial assets	7,305	7,989	7,656	9,057	10,786	10,523	10,177
<i>Less</i> Sales of non-financial assets	460	438	273	356	381	351	171
<i>Less</i> Depreciation	5,450	5,668	5,800	6,047	6,251	6,399	6,604
<i>Plus</i> Change in inventories	10	77	(12)	31	(67)	(69)	15
<i>Plus</i> Other movements in non-financial assets	1,171	865	809	1,100	536	251	252
<i>Equals</i>	Total Net Acquisition of Non-financial Assets	2,576	2,825	2,379	3,785	3,953	3,668
<i>Equals</i>	Fiscal Balance	1,013	(2,720)	(869)	(3,701)	(4,491)	(2,831)
Note:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							

Table 9.4 General Government Sector Balance Sheet¹

	2016-17 Outcome \$ million	2017-18 Budget \$ million	2017-18 Est.Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
Assets							
Financial Assets							
Cash and deposits	1,069	548	579	303	285	228	338
Advances paid	678	831	630	703	695	751	812
Investments, loans and placements	33,633	32,301	32,655	30,306	29,078	28,957	28,817
Receivables	4,926	4,190	4,523	4,182	4,218	4,480	4,375
Equity							
Investments in other public sector entities	21,866	22,787	23,002	23,812	24,151	24,071	23,961
Investments - other	154	156	154	154	154	154	154
Total Financial Assets	62,327	60,814	61,544	59,460	58,581	58,642	58,458
Non-financial Assets							
Land and other fixed assets	200,632	205,439	203,721	207,985	212,987	217,425	221,688
Other non-financial assets	6,921	6,969	7,179	6,767	6,999	7,146	7,328
Total Non-financial Assets	207,553	212,407	210,900	214,752	219,987	224,570	229,016
Total Assets	269,879	273,222	272,443	274,212	278,568	283,213	287,474
Liabilities							
Payables	4,372	4,089	4,015	4,088	4,181	4,217	4,252
Superannuation liability	26,123	23,355	25,294	23,414	21,334	19,946	18,877
Other employee benefits	5,608	5,510	5,749	5,888	5,878	6,036	6,271
Deposits held	3	3	2	2	2	2	2
Advances received	1,831	1,541	2,229	1,814	1,531	1,365	1,382
Borrowing	33,260	33,758	31,367	32,311	35,861	39,588	42,290
Other liabilities	3,747	3,044	4,100	4,059	4,005	3,957	3,883
Total Liabilities	74,943	71,299	72,757	71,575	72,793	75,112	76,958
Net Worth	194,936	201,922	199,686	202,636	205,775	208,101	210,515
Net Financial Worth	(12,617)	(10,485)	(11,213)	(12,115)	(14,211)	(16,470)	(18,501)
Net Financial Liabilities	34,483	33,273	34,216	35,928	38,362	40,540	42,462
Net Debt	(287)	1,622	(267)	2,815	7,336	11,018	13,707
Note:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							

Table 9.5 Public Non-financial Corporations Sector Balance Sheet¹

	2016-17 Outcome \$ million	2017-18 Budget \$ million	2017-18 Est.Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
Assets							
Financial Assets							
Cash and deposits	1,464	524	698	465	489	593	542
Advances paid	1,370	1,073	1,762	1,360	1,157	1,011	1,045
Investments, loans and placements	749	395	578	547	507	470	473
Receivables	1,581	1,610	1,585	1,432	1,487	1,628	1,574
Equity							
Investments - other	302	280	240	240	240	240	240
Total Financial Assets	5,465	3,882	4,863	4,043	3,881	3,941	3,874
Non-financial Assets							
Land and other fixed assets	61,138	62,730	62,132	63,882	65,133	66,181	66,975
Other non-financial assets	1,472	1,112	1,193	1,203	1,207	1,224	1,277
Total Non-financial Assets	62,610	63,842	63,326	65,085	66,340	67,405	68,251
Total Assets	68,075	67,724	68,188	69,128	70,221	71,346	72,126
Liabilities							
Payables	3,411	2,809	3,366	2,890	2,690	2,942	2,963
Superannuation liability	(332)	(155)	(324)	(316)	(308)	(300)	(292)
Other employee benefits	761	767	752	746	752	757	763
Deposits held	17	23	17	17	17	17	17
Advances received	7	7	7	6	5	5	4
Borrowing	38,644	38,231	38,135	38,560	39,353	40,162	40,802
Other liabilities	7,691	7,470	7,722	7,901	8,050	8,182	8,396
Total Liabilities	50,200	49,151	49,675	49,805	50,559	51,764	52,653
Net Worth	17,875	18,573	18,513	19,323	19,662	19,582	19,472
Net Financial Worth	(44,735)	(45,269)	(44,812)	(45,761)	(46,679)	(47,823)	(48,779)
Net Debt	35,087	36,268	35,121	36,212	37,222	38,111	38,763
Note:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							

Table 9.6 Non-financial Public Sector Balance Sheet¹

	2016-17 Outcome \$ million	2017-18 Budget \$ million	2017-18 Est.Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
Assets							
Financial Assets							
Cash and deposits	2,533	1,073	1,277	768	774	821	880
Advances paid	695	842	616	682	668	725	786
Investments, loans and placements	34,382	32,696	33,234	30,852	29,586	29,427	29,290
Receivables	4,597	4,005	3,949	3,808	3,952	4,177	4,207
Equity							
Investments in other public sector entities	3,993	4,216	4,490	4,490	4,490	4,490	4,490
Investments - other	456	436	393	394	394	394	394
Total Financial Assets	46,655	43,267	43,959	40,994	39,863	40,033	40,048
Non-financial Assets							
Land and other fixed assets	261,769	268,168	265,853	271,866	278,120	283,605	288,662
Other non-financial assets	1,408	1,451	1,594	1,014	1,094	1,073	1,025
Total Non-financial Assets	263,177	269,619	267,447	272,880	279,214	284,678	289,687
Total Assets	309,832	312,885	311,406	313,874	319,077	324,711	329,735
Liabilities							
Payables	5,892	5,155	5,243	5,193	5,139	5,250	5,497
Superannuation liability	25,791	23,200	24,971	23,098	21,026	19,646	18,585
Other employee benefits	6,369	6,277	6,501	6,634	6,629	6,793	7,034
Deposits held	20	26	19	19	19	19	19
Advances received	486	485	460	439	352	333	315
Borrowing	71,904	71,989	69,501	70,871	75,214	79,750	83,093
Other liabilities	4,433	3,831	5,024	4,982	4,921	4,820	4,676
Total Liabilities	114,896	110,963	111,720	111,237	113,302	116,611	119,220
Net Worth	194,936	201,922	199,686	202,636	205,775	208,101	210,515
Net Financial Worth	(68,241)	(67,697)	(67,760)	(70,243)	(73,439)	(76,577)	(79,172)
Net Financial Liabilities	72,234	71,912	72,250	74,733	77,928	81,067	83,662
Net Debt	34,800	37,890	34,854	39,027	44,558	49,129	52,471
Note:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							

Table 9.7 General Government Sector Cash Flow Statement¹

	2016-17 Outcome ² \$ million	2017-18 Budget ² \$ million	2017-18 Est.Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
Cash Receipts from Operating Activities							
Taxes received	12,940	13,296	13,282	14,153	15,183	15,949	16,721
Grants and subsidies received	27,174	27,628	28,529	27,712	28,153	29,059	30,384
Sales of goods and services	6,116	6,165	5,966	5,947	6,158	6,292	6,520
Interest receipts	2,337	2,328	2,321	2,199	2,076	1,859	1,852
Dividends and income tax equivalents	1,929	2,309	2,532	2,619	2,185	2,068	1,975
Other receipts	6,477	5,595	6,867	7,007	6,681	6,323	6,350
Total Operating Receipts	56,973	57,320	59,497	59,637	60,435	61,550	63,803
Cash Payments for Operating Activities							
Payments for employees	(24,278)	(26,099)	(26,375)	(27,701)	(28,911)	(29,736)	(30,746)
Payments for goods and services	(17,005)	(18,661)	(18,691)	(17,635)	(16,960)	(17,115)	(17,607)
Grants and subsidies	(8,325)	(8,045)	(8,186)	(9,492)	(10,030)	(9,870)	(9,974)
Interest paid	(1,700)	(1,706)	(1,614)	(1,474)	(1,645)	(1,692)	(1,795)
Other payments	(5)	..	..	..	(1)	(1)	(3)
Total Operating Payments	(51,313)	(54,511)	(54,866)	(56,303)	(57,546)	(58,414)	(60,123)
Net Cash Inflows from Operating Activities	5,660	2,809	4,631	3,334	2,889	3,136	3,680
Cash Flows from Investments in Non-Financial Assets							
Purchases of non-financial assets	(4,634)	(5,123)	(4,905)	(5,927)	(7,557)	(7,396)	(7,081)
Sales of non-financial assets	389	392	227	345	373	343	165
Net Cash Flows from Investments in Non-financial Assets	(4,244)	(4,731)	(4,678)	(5,582)	(7,185)	(7,053)	(6,916)
Net Cash Flows from Investments in Financial Assets for Policy Purposes	954	460	515	(53)	41	167	457
Net Cash Flows from Investments in Financial Assets for Liquidity Purposes	(2,615)	1,268	(1,054)	2,877	4,734	817	153
Receipts from Financing Activities							
Advances received (net)	1,315	210	403	(410)	(277)	(176)	25
Borrowing (net)	(1,118)	(176)	(353)	(393)	(221)	3,053	2,711
Deposits received (net)	14	..	46	(47)	..	..	..
Net Cash Flows from Financing Activities	211	33	96	(851)	(498)	2,877	2,735
Net Increase/(Decrease) in Cash held	(35)	(161)	(491)	(275)	(19)	(56)	109
Net cash from operating activities	5,660	2,809	4,631	3,334	2,889	3,136	3,680
Net cash flows from investments in non-financial assets	(4,244)	(4,731)	(4,678)	(5,582)	(7,185)	(7,053)	(6,916)
Surplus/(Deficit)	1,416	(1,922)	(47)	(2,248)	(4,295)	(3,917)	(3,236)
Derivation of ABS GFS Cash Surplus/Deficit							
Cash surplus/(deficit)	1,416	(1,922)	(47)	(2,248)	(4,295)	(3,917)	(3,236)
Acquisitions under finance leases and similar arrangements	(758)	(618)	(559)	(864)	(287)	..	..
ABS GFS Cash Surplus/(Deficit) Including Finance Leases and Similar Arrangements	658	(2,540)	(606)	(3,112)	(4,582)	(3,917)	(3,236)
Notes:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							
2. With the implementation of the latest GFS Manual (AGFS15), the 2016-17 Outcomes and 2017-18 Budget cash flow categories have been restated above to ensure comparability.							

Table 9.8 Public Non-financial Corporations Sector Cash Flow Statement¹

	2016-17 Outcome ² \$ million	2017-18 Budget ² \$ million	2017-18 Est.Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
Cash Receipts from Operating Activities							
Grants and subsidies received	1,451	623	585	585	605	601	624
Sales of goods and services	14,187	12,268	13,374	13,113	12,749	12,998	13,396
Interest receipts	44	37	63	52	50	58	59
Dividends and income tax equivalents	15	14	13	13	13	13	13
Other receipts	335	257	394	215	224	174	179
Total Operating Receipts	16,032	13,198	14,429	13,977	13,641	13,844	14,270
Cash Payments for Operating Activities							
Payments for employees	(1,874)	(2,072)	(2,062)	(2,143)	(2,185)	(2,194)	(2,239)
Payments for goods and services	(5,290)	(4,192)	(4,890)	(4,610)	(4,307)	(4,553)	(4,545)
Grants and subsidies	(20)	(289)	(281)	(264)	(269)	(52)	(23)
Interest paid	(2,054)	(1,960)	(1,900)	(1,910)	(1,987)	(2,081)	(2,154)
Other payments	(1,577)	(1,071)	(1,260)	(1,172)	(1,164)	(1,148)	(1,148)
Total Operating Payments	(10,815)	(9,584)	(10,392)	(10,098)	(9,913)	(10,028)	(10,110)
Net Cash Inflows from Operating Activities	5,217	3,614	4,037	3,879	3,729	3,816	4,161
Cash Flows from Investments in Non-Financial Assets							
Purchases of non-financial assets	(2,708)	(2,866)	(2,751)	(3,130)	(3,229)	(3,126)	(3,097)
Sales of non-financial assets	71	46	46	11	8	8	6
Net Cash Flows from Investments in Non-financial Assets	(2,637)	(2,820)	(2,704)	(3,119)	(3,221)	(3,118)	(3,090)
Net Cash Flows from Investments in Financial Assets for Policy Purposes	(2,100)	(252)	(473)	284	41	(79)	(569)
Net Cash Flows from Investments in Financial Assets for Liquidity Purposes	116	..	(8)	(3)	(4)	(4)	(5)
Receipts from Financing Activities							
Advances received (net)	(1)	(1)	(1)	(1)	(1)	(1)	(1)
Borrowing (net)	768	122	41	471	815	814	642
Dividends paid	(747)	(1,646)	(1,658)	(1,805)	(1,435)	(1,324)	(1,188)
Deposits received (net)	(3)	..	..	..	..	..	..
Other financing (net)	(692)	18	1	60	100	..	..
Net Cash Flows from Financing Activities	(675)	(1,506)	(1,617)	(1,275)	(521)	(510)	(546)
Net Increase/(Decrease) in Cash held	(79)	(965)	(766)	(233)	25	104	(50)
Net cash from operating activities	5,217	3,614	4,037	3,879	3,729	3,816	4,161
Net cash flows from investments in non-financial assets	(2,637)	(2,820)	(2,704)	(3,119)	(3,221)	(3,118)	(3,090)
Dividends paid	(747)	(1,646)	(1,658)	(1,805)	(1,435)	(1,324)	(1,188)
Surplus/(Deficit)	1,834	(853)	(326)	(1,045)	(927)	(626)	(117)
Derivation of ABS GFS Cash Surplus/Deficit							
Cash surplus/(deficit)	1,834	(853)	(326)	(1,045)	(927)	(626)	(117)
ABS GFS Cash Surplus/(Deficit) Including Finance Leases and Similar Arrangements	1,834	(853)	(326)	(1,045)	(927)	(626)	(117)
Notes:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							
2. With the implementation of the latest GFS Manual (AGFS15), the 2016-17 Outcomes and 2017-18 Budget cash flow categories have been restated above to ensure comparability.							

Table 9.9 Non-financial Public Sector Cash Flow Statement¹

	2016-17 Outcome ² \$ million	2017-18 Budget ² \$ million	2017-18 Est.Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
Cash Receipts from Operating Activities							
Taxes received	12,682	13,061	13,039	13,891	14,901	15,644	16,393
Grants and subsidies received	27,201	27,708	28,556	27,788	28,230	29,137	30,464
Sales of goods and services	18,454	16,085	17,069	16,609	16,391	16,671	17,223
Interest receipts	2,381	2,365	2,340	2,217	2,097	1,891	1,885
Dividends and income tax equivalents	157	94	179	166	126	150	179
Other receipts	6,805	5,851	7,259	7,222	6,905	6,498	6,529
Total Operating Receipts	67,680	65,164	68,442	67,892	68,650	69,991	72,672
Cash Payments for Operating Activities							
Payments for employees	(26,050)	(28,075)	(28,344)	(29,743)	(30,993)	(31,824)	(32,877)
Payments for goods and services	(20,329)	(20,504)	(21,302)	(19,789)	(18,745)	(19,043)	(19,452)
Grants and subsidies	(6,920)	(7,791)	(7,908)	(9,247)	(9,771)	(9,398)	(9,451)
Interest paid	(3,616)	(3,539)	(3,331)	(3,202)	(3,438)	(3,563)	(3,717)
Other payments	(670)	(479)	(548)	(503)	(520)	(535)	(522)
Total Operating Payments	(57,585)	(60,387)	(61,432)	(62,484)	(63,467)	(64,363)	(66,020)
Net Cash Inflows from Operating Activities	10,095	4,776	7,010	5,408	5,183	5,628	6,653
Cash Flows from Investments in Non-Financial Assets							
Purchases of non-financial assets	(7,305)	(7,989)	(7,656)	(9,057)	(10,786)	(10,523)	(10,177)
Sales of non-financial assets	460	438	273	356	381	351	171
Net Cash Flows from Investments in Non-financial Assets	(6,845)	(7,551)	(7,383)	(8,701)	(10,405)	(10,171)	(10,006)
Net Cash Flows from Investments in Financial Assets for Policy Purposes	(42)	457	465	(104)	(15)	(59)	(79)
Net Cash Flows from Investments in Financial Assets for Liquidity Purposes	(2,499)	1,268	(1,063)	2,873	4,730	813	148
Receipts from Financing Activities							
Advances received (net)	(30)	(22)	(21)	(16)	(81)	(30)	(10)
Borrowing (net)	(350)	(54)	(312)	78	594	3,867	3,353
Deposits received (net)	11	..	46	(47)	..	..	..
Other financing (net)	(452)	..	1	..	..	..	..
Net Cash Flows from Financing Activities	(821)	(76)	(286)	15	513	3,837	3,343
Net Increase/(Decrease) in Cash held	(113)	(1,126)	(1,256)	(509)	6	48	59
Net cash from operating activities	10,095	4,776	7,010	5,408	5,183	5,628	6,653
Net cash flows from investments in non-financial assets	(6,845)	(7,551)	(7,383)	(8,701)	(10,405)	(10,171)	(10,006)
Surplus/(Deficit)	3,249	(2,775)	(373)	(3,293)	(5,222)	(4,543)	(3,353)
Derivation of ABS GFS Cash Surplus/Deficit							
Cash surplus/(deficit)	3,249	(2,775)	(373)	(3,293)	(5,222)	(4,543)	(3,353)
Acquisitions under finance leases and similar arrangements	(758)	(618)	(559)	(864)	(287)	..	..
ABS GFS Cash Surplus/(Deficit) Including Finance Leases and Similar Arrangements	2,492	(3,393)	(932)	(4,157)	(5,509)	(4,543)	(3,353)
Notes:							
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.							
2. With the implementation of the latest GFS Manual (AGFS15), the 2016-17 Outcomes and 2017-18 Budget cash flow categories have been restated above to ensure comparability.							

9.3 Reconciliation of net operating balance to accounting operating result

The primary difference between the net operating balance and the accounting operating result calculated under Australian Accounting Standards is that valuation adjustments are excluded from the net operating balance.

Data presented in Table 9.10 provides a reconciliation of the General Government Sector net operating balance to the accounting operating result.

Table 9.10 Reconciliation of UPF net operating balance to accounting operating result ¹

	2017-18 Budget \$ million	2017-18 Est. Act. \$ million	2018-19 Budget \$ million
Net operating balance General Government sector (Table 9.1)	146	1,512	148
<i>Remeasurement/valuation adjustments</i>			
Bad debts and amortisation	(89)	(93)	(96)
Deferred tax equivalents	64	16	(1)
Dividends from network GOCs under Debt Action Plan (treated as return of equity for UPF)	20	50	110
Market value adjustments on financial assets and liabilities	17	31	11
Revaluation of provisions	66	12	87
Decommissioned infrastructure assets and land under roads	(143)	(12)	(12)
Gain/(loss) on assets sold/written off/impaired	(9)	(96)	(12)
Accounting operating result General Government sector	71	1,421	233
Note:			
1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.			

9.4 General Government Sector time series

Data presented in Table 9.11 provides a time series from 2005-06 to 2016-17 for the General Government Sector on the key fiscal aggregates used by the Government to measure financial performance. These aggregates have been backcast (as far as possible) to comply with AASB 1049 *Whole of Government and General Government Sector Financial Reporting*.

Table 9.11 General Government Sector time series ¹

	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17
	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual
	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million	\$ million
Revenue from Transactions												
Taxation revenue	7,396	8,484	9,546	8,866	9,375	9,981	10,608	10,937	11,840	12,598	12,547	12,919
Grant revenue	13,590	14,378	15,510	17,481	20,205	20,338	22,652	18,322	21,740	23,583	23,740	27,383
Sales of goods and services	2,641	2,909	3,357	3,648	3,961	4,172	5,002	5,087	5,039	5,443	5,712	5,642
Interest income	3,414	3,338	(275)	1,482	2,204	2,368	2,485	2,644	2,460	2,470	2,543	2,336
Dividend and income tax equivalent income	1,059	858	1,244	1,180	949	1,232	1,112	1,351	1,975	2,554	2,661	2,690
Other revenue	1,983	2,032	2,041	4,421	3,033	3,921	3,942	3,415	3,650	3,322	3,577	5,222
Total Revenue	30,084	31,999	31,424	37,078	39,727	42,013	45,801	41,755	46,705	49,970	50,780	56,194
Expenses from Transactions												
Employee expenses	10,615	11,731	13,175	14,310	15,566	16,826	18,250	18,130	17,816	18,592	20,045	21,258
Superannuation expenses	840	1,154	816	858	1,320	1,240	1,216	923	963	878	767	514
Other superannuation interest costs	1,367	1,513	1,865	2,012	2,051	2,171	2,301	2,420	2,277	2,319	2,507	2,661
Other operating expenses	5,236	6,138	6,646	7,300	7,568	8,646	9,497	12,817	13,108	14,539	14,811	15,582
Depreciation and amortisation	1,678	1,764	1,851	2,496	2,501	2,507	2,777	2,902	3,060	3,137	2,921	3,068
Other interest expenses	174	180	347	599	803	1,125	1,659	1,940	2,200	2,328	2,220	1,722
Grant expenses	6,467	7,565	8,329	9,525	9,790	10,963	10,327	7,182	6,792	7,758	6,841	8,568
Total Expenses	26,378	30,046	33,030	37,099	39,599	43,479	46,028	46,312	46,217	49,551	50,112	53,373
Net Operating Balance	3,707	1,953	(1,606)	(21)	128	(1,466)	(226)	(4,558)	488	420	668	2,821
OTHER KEY AGGREGATES												
Purchases of non-financial assets	3,196	4,412	5,725	6,772	8,959	8,237	7,971	7,001	6,323	4,635	4,044	4,634
Net acquisition of non-financial assets	1,234	2,157	3,680	4,349	6,665	5,583	5,241	3,389	3,087	992	1,164	2,285
Fiscal Balance	2,472	(204)	(5,286)	(4,371)	(6,537)	(7,049)	(5,467)	(7,947)	(2,599)	(572)	(497)	536
Cash Surplus/(Deficit)	4,649	2,360	(4,924)	(2,866)	(5,341)	(5,880)	(4,951)	(8,585)	(3,213)	(1,05)	866	1,416
Net Worth	104,446	118,532	193,838	184,277	175,588	177,875	170,745	172,963	166,492	171,933	188,099	194,936
Net Debt	(23,203)	(26,622)	(22,586)	(19,251)	(13,354)	(9,542)	(5,720)	2,399	5,208	5,749	663	(287)
Borrowing	2,084	2,267	6,328	10,308	15,916	24,593	29,517	37,878	41,368	43,105	35,486	33,260
Borrowing (NFPS)	17,314	23,971	30,856	42,645	51,713	53,708	61,542	69,086	72,637	75,233	72,922	71,904

Note:

1. Numbers may not add due to rounding and bracketed numbers represent negative amounts.

Source: Report on State Finances for Queensland 2005-06 to 2016-17. (Numbers have been recast for changes to UJF presentation.)

9.5 Other General Government uniform presentation framework data

Data in the following tables is presented in accordance with the UPF.

9.5.1 Grants

Data presented in Tables 9.12 and 9.13 provide details of General Government Sector current and capital grant revenue and expenses.

Table 9.12 General Government Sector grant revenue¹

	2017-18 Est. Act. \$ million	2018-19 Budget \$ million
Current grant revenue		
Current grants from the Commonwealth		
General purpose grants	15,240	14,799
Specific purpose grants	7,970	7,987
Specific purpose grants for on-passing	3,019	2,918
Total current grants from the Commonwealth	26,229	25,704
Other contributions and grants	354	296
Total current grant revenue	26,583	26,001
Capital grant revenue		
Capital grants from the Commonwealth		
Specific purpose grants	1,826	1,659
Specific purpose grants for on-passing	..	5
Total capital grants from the Commonwealth	1,826	1,664
Other contributions and grants	72	36
Total capital grant revenue	1,898	1,700
Total grant revenue	28,481	27,701
Note:		
1. Numbers may not add due to rounding.		

Table 9.13 General Government Sector grant expenses¹

	2017-18 Est. Act. \$ million	2018-19 Budget \$ million
Current grant expense		
Private and Not-for-profit sector	2,107	2,181
Private and Not-for-profit sector on-passing	2,553	2,687
Local Government	271	362
Local Government on-passing	473	241
Grants to other sectors of Government	947	2,169
Other	304	238
Total current grant expense	6,656	7,878
Capital grant expense		
Private and Not-for-profit sector	237	458
Local Government	976	1,059
Local Government on-passing	..	5
Grants to other sectors of Government	16	13
Other	211	140
Total capital grant expense	1,440	1,674
Total grant expense	8,096	9,552
Note:		
1. Numbers may not add due to rounding.		

9.5.2 Dividends and income tax equivalent income

Table 9.14 provides details of the source of dividend and income tax equivalent income in the General Government Sector.

Table 9.14 General Government Sector dividend and income tax equivalent income¹

	2017-18 Est. Act. \$ million	2018-19 Budget \$ million
Dividend and Income Tax Equivalent income from PNFC sector	2,589	2,066
Dividend and Income Tax Equivalent income from PFC sector	97	151
Total Dividend and Income Tax Equivalent income	2,686	2,217
Note:		
1. Numbers may not add due to rounding.		

9.5.3 Expenses by function

Data presented in Table 9.15 provides details of General Government Sector expenses by function. The Australian Bureau of Statistics introduced a revised Classification of the Function of Government Australian Framework (COFOG-A) which has resulted in some re-classification of expenditure between purposes (see 9.6.1).

Table 9.15 General Government Sector expenses by function¹

	2017-18 Budget ² \$ million	2017-18 Est. Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
General public services	5,115	5,419	5,368	5,412	5,287	5,259
Public order and safety	5,139	5,023	5,154	5,231	5,345	5,505
Economic affairs	2,160	2,221	2,241	2,165	2,114	2,017
Environmental protection	609	726	631	726	716	734
Housing and community amenities	295	224	275	373	364	268
Health	16,478	17,005	17,347	17,980	18,513	19,173
Recreation, culture and religion	1,458	1,535	842	741	763	746
Education	13,660	13,536	14,006	14,634	15,314	15,906
Social protection	5,056	5,425	5,865	5,439	5,452	5,930
Transport	5,752	5,633	5,861	5,975	5,961	6,042
Total Expenses	55,723	56,747	57,590	58,675	59,829	61,579

Notes:

- Numbers may not add due to rounding.
- 2017-18 Budget has been restated to comply with COFOG-A.

9.5.4 Purchases of non-financial assets by function

Data presented in Table 9.16 provides details of General Government Sector purchases of non-financial assets by function as per COFOG-A.

Table 9.16 General Government Sector purchases of non-financial assets by function¹

	2017-18 Budget ² \$ million	2017-18 Est. Act. \$ million	2018-19 Budget \$ million	2019-20 Projection \$ million	2020-21 Projection \$ million	2021-22 Projection \$ million
General public services	217	127	373	249	45	38
Public order and safety	552	415	555	522	265	245
Economic affairs	37	32	47	33	29	28
Environmental protection	28	58	67	29	19	20
Housing and community amenities	21	26	78	90	132	83
Health	984	598	1,099	1,046	907	623
Recreation, culture and religion	81	52	161	173	77	39
Education	643	589	711	993	599	664
Social protection	460	322	384	319	291	298
Transport	2,100	2,685	2,451	4,104	5,032	5,042
Total Purchases	5,123	4,905	5,927	7,557	7,396	7,081

Notes:

- Numbers may not add due to rounding.
- 2017-18 Budget has been restated to comply with COFOG-A.

9.5.5 Taxes

Data presented in Table 9.17 provides details of taxation revenue collected by the General Government Sector.

Table 9.17 General Government Sector taxes¹

	2017-18 Est. Act. \$ million	2018-19 Budget \$ million
Taxes on employers' payroll and labour force	3,887	4,086
Taxes on property		
Land taxes	1,183	1,313
Stamp duties on financial and capital transactions	3,090	3,214
Other	682	822
Taxes on the provision of goods and services		
Taxes on gambling	1,194	1,307
Taxes on insurance	951	992
Taxes on use of goods and performance of activities		
Motor vehicle taxes	2,297	2,421
Total Taxation Revenue	13,284	14,155
Note:		
1. Numbers may not add due to rounding.		

9.6 Contingent liabilities

Contingent liabilities represent items that are not included in the Budget as significant uncertainty exists as to whether the Government would sacrifice future economic benefits in respect of these items. Nevertheless, such contingencies need to be recognised and managed wherever possible in terms of their potential impact on the Government's financial position in the future.

The State's quantifiable and non-quantifiable contingent liabilities are detailed in the *2016-17 Report on State Finances* – whole-of-government financial statements (note 43).

A summary of the State's quantifiable contingent liabilities as at 30 June 2017 is provided in Table 9.18.

Table 9.18 Contingent liabilities

	2016-17 \$ million
Nature of contingent liability	
Guarantees and indemnities	10,421
Other	328
Total	10,748

9.7 Background and interpretation of uniform presentation framework

As mentioned in the introduction to this chapter, the UPF was reviewed in 2007 following the release of the AASB accounting standard, AASB 1049 *Whole of Government and General Government Sector Financial Reporting*.

This standard aims to harmonise GFS and GAAP with the objective of improving the clarity and transparency of government financial statements.

9.7.1 Accrual Government Finance Statistics framework

The GFS reporting framework, developed by the Australian Bureau of Statistics (ABS), is based on international statistics standards (the International Monetary Fund Manual on Government Finance Statistics and the United Nations System of National Accounts). This allows comprehensive assessments to be made of the economic impact of government.

The accrual GFS framework is based on an integrated recording of stocks and flows. Stocks refers to a unit's holdings of assets and liabilities at a point in time, whilst flows represent the movement in the stock of assets and liabilities between two points in time. Flows comprise two separate types, transactions and other economic flows. Transactions come about as a result of mutually agreed interactions between units or within a single unit. Other economic flows would include revaluations and destruction or discovery of assets that do not result from a transaction.

In GFS operating statements, other economic flows, being outside of the control of government, are excluded and do not affect the net operating balance or fiscal balance.

Effective 1 July 2017, the ABS has updated its framework to incorporate changes outlined in the IMF's latest manual. The ABS's new framework (AGFS15) has required changes to the economic types of stocks and flows, and the classification of flows by function (classification of the functions of government – Australia, or COFOG-A).

In implementing AGFS15, Queensland Treasury has revised some of the classifications of operating cashflows in the Cashflow Statement. The 2016-17 Outcome and 2017-18 Budget have been restated to facilitate comparability. The key aggregates have not changed.

Adopting COFOG-A has resulted in some changes to the broad categories of function. As far as possible, the 2017-18 Budget has been restated to reflect these changes.

9.7.2 Generally Accepted Accounting Principles

In addition to the GFS framework, public sector entities were previously required to report at year end against AAS 31 Financial Reporting by Government, which meant complying with the Accounting Standards issued by the AASB.

9.7.3 Harmonisation under AASB 1049

This dual reporting regime caused confusion for financial report users and the Financial Reporting Council asked the AASB to develop a framework harmonising GAAP and GFS and to issue an Australian accounting standard for a single set of government reports.

In the development of the AASB 1049, the AASB adopted the following approaches:

- adoption of GAAP definition, recognition and measurement principles in almost all cases
- amending presentation requirements to encompass a comprehensive result that retains GAAP classification system but overlays it with a transaction and other economic flows classification system based on GFS
- expanding the disclosure requirements to incorporate key fiscal aggregates required by GFS.

9.7.4 Revisions to the Uniform Presentation Framework

Following the introduction of AASB 1049, the Australian, state and territory governments consider that the UPF will continue to be an important framework for ensuring comparability of financial information across jurisdictions. The UPF shall continue to apply to financial statements produced by government in budgets, mid-year budget updates and final budget outcome reports, whereas the accounting standard applies only to outcome reports.

Therefore, rather than replacing the UPF with the accounting standard, the framework was updated to align with AASB 1049. Australia, state and territory governments agreed that the updated framework would continue to provide a common core of comparable financial information in their budget papers and comparable data amongst jurisdictions while maintaining at least the current level of transparency.

Aligning the framework with the AASB 1049 was not intended to create a UPF that complies with all the reporting requirements of AASB 1049. For example, the UPF does not include the same level of detail in relation to disclosure requirements as AASB 1049. Instead, the revised UPF allows jurisdictions to utilise the framework as the base set of statements and add additional relevant information in order to comply with AASB 1049.

9.8 Sector classification

GFS data is presented by institutional sector, distinguishing between the General Government Sector and the PNFC sector.

Budget reporting focuses on the General Government Sector, which provides regulatory services, and goods and services of a non-market nature that are provided at less than cost or at no cost. These services are largely financed by general revenue (Australian Government grants and state taxation). This service comprises government departments, their commercialised business units/shared service providers and certain statutory bodies.

The PNFC Sector comprises bodies that provide mainly market goods and services that are of a non-regulatory and non-financial nature. PNFCs are financed through sales to consumers of their goods and services and may be supplemented by explicit government subsidy to satisfy community service obligations. In general, PNFCs are legally distinguishable from the governments that own them. Examples of PNFCs include the energy entities and Queensland Rail.

Together, the General Government Sector and the PNFC Sector comprise the Non-financial Public Sector.

Further discussion of the GFS framework of reporting, including definitions of GFS terms, can be obtained from the webpage of the ABS at www.abs.gov.au.

9.9 Reporting entities

The reporting entities included in the General Government and PNFC Sectors in these Budget papers are provided below.

9.9.1 General Government

Departments

Aboriginal and Torres Strait Islander Partnerships
Agriculture and Fisheries
Child Safety, Youth and Women
Communities, Disability Services and Seniors
Education
Electoral Commission of Queensland
Employment, Small Business and Training
Environment and Science
Housing and Public Works
Innovation, Tourism Industry Development and the Commonwealth Games
Justice and Attorney-General
Legislative Assembly
Local Government, Racing and Multicultural Affairs
Natural Resources, Mines and Energy
Office of Industrial Relations
Office of the Governor
Office of the Inspector-General Emergency Management
Office of the Ombudsman
Premier and Cabinet

Public Safety Business Agency
Public Service Commission
Queensland Audit Office
Queensland Corrective Services
Queensland Fire and Emergency Services
Queensland Health
Queensland Police Service
Queensland Treasury
Sport and Recreation
State Development, Manufacturing, Infrastructure and Planning
The Public Trustee of Queensland
Transport and Main Roads

Commercialised Business Units

Building and Asset Services
CITEC
Economic Development Queensland
QFleet
RoadTek

Shared Service Providers

Corporate Administration Agency
Queensland Shared Services

Statutory Authorities

Anti-Discrimination Commission	Motor Accident Insurance Commission
Board of the Queensland Museum	Nominal Defendant
Crime and Corruption Commission	Office of the Information Commissioner
Cross River Rail Delivery Authority	Office of the Health Ombudsman
Gold Coast 2018 Commonwealth Games Corporation	Prostitution Licensing Authority
Gold Coast Waterways Authority	Queensland Agricultural Training Colleges
Hospital and Health Services	Queensland Art Gallery Board of Trustees
Cairns and Hinterland	Queensland Building and Construction Commission
Central Queensland	Queensland Curriculum and Assessment Authority
Central West	Queensland Family and Child Commission
Children's Health Queensland	Queensland Mental Health Commission
Darling Downs	Queensland Performing Arts Trust
Gold Coast	Queensland Racing Integrity Commission
Mackay	Queensland Reconstruction Authority
North West	Queensland Rural and Industry Development Authority
South West	Residential Tenancies Authority
Sunshine Coast	South Bank Corporation
Torres and Cape	TAFE Queensland
Townsville	The Council of the Queensland Institute of Medical Research
West Moreton	Tourism and Events Queensland
Wide Bay	Trade and Investment Queensland
Legal Aid Queensland	
Library Board of Queensland	

9.9.2 Public Non-financial Corporations

Brisbane Port Holdings Pty Ltd

CS Energy Limited

DBCT Holdings Pty Ltd

Energy Queensland

Far North Queensland Ports Corporation Limited

Gladstone Area Water Board

Gladstone Ports Corporation Limited

Mount Isa Water Board

North Queensland Bulk Ports Corporation Limited

Port of Townsville Limited

Powerlink Queensland

Queensland Bulk Water Supply Authority (Seqwater)

Queensland Lottery Corporation Pty Ltd

Queensland Rail

Queensland Treasury Holdings Pty Ltd

Stadiums Queensland

Stanwell Corporation Limited

SunWater Limited